FINANCING SUSTAINABILITY PROJECTS FOR LOCAL GOVERNMENTS



What we will cover



About 100% Renewables



Why you need a financing strategy



Organisational alignment of your financing strategy



Financing options & pros and cons



Integrating your financing strategy

We help councils develop and implement their clean energy strategy











02 Why you need a financing strategy

Reasons you need a financing strategy



- Most sustainability initiatives require some sort financing
- Need to plan ahead to align with
 - Strategic (e.g. Community Strategic Plan or CSP) and delivery/ operational plans
 - Budgetary cycles
 - Sustainability targets
- Determine the best way to finance sustainability projects given your circumstances and objectives

03 Organisational alignment

ALIGNING A LOCAL GOVERNMENT'S FINANCING STRATEGY WITH STRATEGIC AND OPERATIONAL PLANS



04 What are your financing options?

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Financing options

Free	Internal funding	Council borrows	Third party
Pre-existing and future incentives and grants	Environmental levy/	Loan financing	Equipment lease
	Special Rate variation		On-bill financing
	Self-financed through budgeting process		Onsite PPAs
	Self-financed through REF		Energy Performance Contracts (EPC)
	Internal carbon price		Community energy projects

1. Pre-existing and future incentives and grants



- Solar:
 - Small-scale Technology Certificates (STCs)
 - Large-scale Generation Certificates (LGCs)
- State-based white certificate schemes, e.g.,
 - NSW: ESCs SA: REES
 - VIC: VEECs ACT: EEIS
- State-based funding
- Grants and incentives
- Potential CEFC and ARENA financing

Impacts of establishing and maintaining financing from incentives and grants

People resources to establish, upskilling



Pre-existing and future incentives and grants

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Provide discounts on renewable energy and energy efficiency projects (or ongoing revenue in the case of LGCs)

Less internal resistance for sustainability initiatives

Doesn't compete with funds for other projects



Special skills required for grant appl. process

Grants may need matched funding

Grants may not align with budget cycles

Need to have projects 'shovel-ready' to apply

Always need to investigate when grant financing is available

Risk in LGC value

2. Environmental levy/Special Rate Variation



- Special rate paid by residents
- Generally used for protection of the natural environment, but can also be used for energy efficiency and solar PV projects

Impacts of establishing and maintaining financing from environmental levy/SRV

People resources to establish, upskilling



Environmental levy/Special Rate Variation



Continuous funds

Expectation that funds will be spent on environmental projects

Great financial return



Community has to be willing to accept expenditure on sustainability projects

Council has to account and report on how the money was spent

Case Study Environmental Levy – Sunshine Coast Council

Environment Levy

Last updated: 09 Jun 2019

The Sunshine Coast's natural environment is one of our most important assets and is highly valued by council and our community.

Protecting, maintaining and enhancing our environment is a key priority for council. It is also an important element of the liveability of our community as well as the success of our economy.



Environment Levy overview

An important funding source contributing to the protection and enhancement of our biodiversity, waterways and wetlands and coastal areas.



Land acquisition program

Levy funds are invested into the acquisition of environmentally significant land to protect and enhance habitat areas.



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Progress and achievements

Learn about Environment Levy achievements and expenditure through the annual report and our updates page.

Case Study Environmental Levy – Sunshine Coast Council

2017/18 highlights

- \$7,300,000 spent on purchasing nine new properties across the local government area, adding approximately 405 hectares to Council's reserve network
- \$820,000 contributed to the protection and sustainable use of our coastal areas through on-ground ecological restoration works
- Approximately \$310,000 invested into the delivery of riparian restoration projects to enhance waterway health across the Pumicestone, Maroochy, Mary and Mooloolah catchments
- \$512,000 invested into the strategic management of invasive plants and animals guided by the Sunshine Coast Local Government Area Biosecurity Plan 2017
- \$595,000 allocated to support 22 Environment Levy-partnership groups
- More than \$230,000 invested into building our knowledge through a range of research management and monitoring projects.

3. Self-funded through normal budgeting process



- Energy efficiency and renewable energy projects financed directly from capital budget
- Possible options:
 - General funds
 - Water and sewer funds (regional councils)
 - Streetlighting fund (for streetlighting upgrades)
 - Development contributions
- Projects may compete for funds with other activities
- Energy efficiency measures are likely to be funded through this option

Impacts of establishing and maintaining financing from budget

People resources to establish, upskilling



Self-funded through normal budgeting process – pros and cons

No contractual obligation

In most cases best financial return

Owning the equipment

E Financial and performance risk

Responsibility for maintenance

Less capital for core business activities

4. Self-funded through Revolving Energy Fund (REF)



- A REF is a sustainable financing mechanism
- Savings from sustainability projects are tracked and used to replenish the fund for the next round of investments
- Seed fund can come from capex or opex budget
- Essential that the portfolio performance and cash injections are forecast to see whether the fund will grow or deplete over time
- REFs can be very popular but need to be set up well in order to work

Self-funded through Revolving Energy Fund (REF)



Impacts of establishing and maintaining financing from a REF

People resources to establish, upskilling

Low effort
High effort

Setting up internal systems
High effort

Low effort
High effort

Maintaining systems and skills
High effort

Self-funded through Revolving Energy Fund (REF) – pros and cons

Monetary investment spent many times without reducing its value

Financing of sustainability projects becomes an organisational habit

Can make it easier to get sustainability projects over the line



Verification of savings can be challenging and expensive depending on the method used

Requires time to implement and convince stakeholders

Requires seed financing and availability of money in the fund to be functional

Council resolution may be required

Case Study REF – Penrith City Council

- Penrith Council has a forward financing financial reserve
- Balance maintained through payback of cost savings from projects
- Initially used an actual savings approach, but found that this was too difficult to implement
- Switched to estimated savings
- 100% of realised savings reinvested into the REF for 3 years
- Council ensured asset managers were in charge of electricity bills to ensure incentive to reduce costs

Modelling case study - REF and loan financing

- Regional council with commitment to reach zero net emissions developed a renewable energy plan
- The Plan was split into short, medium and long term actions
- Capex needed to implement identified efficiency and solar actions: \$2.4m
- Yearly environmental levy (\$40K \$50K) to be put in Revolving Energy Fund
- The council needed financial modelling:
 - How long would it take to implement all actions using the REF?
 - What is the cashflow if all actions loan funded & immediately implemented?
 - Impact if only 50% of savings go into REF?
 - Impact if savings go back into working fund after 10 years?

Modelling case study - REF and loan financing - budget



Modelling case study - REF and loan financing, cumulative cashflow



5. Internal carbon price

A value that organisations voluntarily set to internalise the economic cost of their GHG emissions



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Impacts of establishing and maintaining financing from internal carbon price

People resources to establish, upskilling



Internal carbon price- pros and cons





Easier to fund sustainability initiatives

Shift in organisational thinking to be less carbon intensive

Ability to establish a Science-Based Target



Difficult to implement

Difficult to generate buy-in from business units with high emissions

Case Study– Internal carbon price

- Microsoft Carbon Fee
 - Assigned a carbon fee in 2012 across its business units
 - Funds used to pay for energy efficiency projects, renewable energy projects and launching new product lines
- National Australia Bank Implicit price on carbon
 - Introduced in 2010 to fund its goal of becoming carbon neutral through offset purchases and energy efficiency projects
- **ENGIE** Shadow price
 - Implemented a price on carbon for future investments to lower investment in high emissions energy generation

HOW TO SET AN INTERNAL CARBON PRICE





6. Loan-funded



- Lender provides capital
- Pre-determined variable interest rate
- Repayments are made over time
- Typically used for expensive equipment

Impacts of establishing and maintaining financing from a loan

People resources to establish, upskilling



Loan-funded – pros and cons

No or reduced upfront cost

Capital available for other projects

Councils have access to cheap interest rates



Economic and technical risk if equipment becomes unusable and the loan is on the balance sheet

Financial returns are less compared with self-funded equipment

7. Equipment lease



- Supplier owns and installs equipment
- Monthly repayments for 5-10 years
- Options for end of the lease:
 - Remove
 - Rollover
 - Buyout

Equipment lease



Impacts of establishing and maintaining financing from an equipment lease

People resources to establish, upskilling

Low effort

Setting up internal systems

Low effort High effort Maintaining systems and skills

High effort

Low effort High effort

Equipment lease – pros and cons



No or modest upfront cost

Cost of investment spread out

Access to new equipment after the lease has run out

Repayments with interest are incurred

Equipment is more expensive compared to upfront purchase

No ownership

8. On-bill financing



- Retailer or network provider (streetlighting) installs equipment
- Repaid through a repayment charge on the energy bill/streetlighting bill
- Once payments are made, ownership can be transferred

Impacts of establishing and maintaining financing from on-bill financing

People resources to establish, upskilling



On-bill financing – pros and cons

No or reduced upfront cost

Payment via utility/streetlighting bill reduces risk of default



Repayment liability on the balance sheet

May tie customer to the energy retailer

May be more expensive in the long run

9. Onsite Power Purchase Agreement (PPA) – behind-the-meter

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- PPA provider designs, constructs, owns, operates and finances the renewable energy generation equipment
- PPA provider retains ownership and responsibility for maintenance
- Company agrees to purchase certain amount of electricity from provider
 - Purchase price of electricity lower than bundled price of electricity from the grid



PPA Provider

• Owns, finances and installs the solar PV

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• Operates and maintains the system



Electricity Retailer

- Electricity retail agreement
- Continues to supply electricity from grid
- May purchase excess solar generation



Solar PPAs

- Buys solar energy from PPA provider cheaper than grid
- Buys less energy from retailer

Impacts of establishing and maintaining financing from an onsite PPA

People resources to establish, upskilling

Low effort		High effort
Setting up internal systems		
Low effort		High effort
Maintaining systems and skill	S	
Low effort		High effort

Onsite Power Purchase Agreement (PPA) – pros and cons

Cheaper price for electricity

No upfront cost

Provider takes responsibility of maintenance and equipment replacement

LGC risk is taken by the solar PPA provider (>100kW)



Not beneficial for small systems especially those under 100 kW

Ties customer to the PPA provider

Higher cost in the long run for solar

10. Energy Performance Contracts (EPCs)



- An EPC is a contract between an energy service company (ESCO) and an organisation
- Under an EPC,
 - the ESCO is engaged to improve the energy efficiency of a facility
 - the ESCO examines a facility,
 - evaluates the level of energy savings that could be achieved,
 - then offers to implement the project and guarantee those savings over an agreed term
 - The guaranteed energy savings from the project pay for the capital investment required for the project

Energy Performance Contracts (EPCs)





wri.org/buildingefficiency

WORLD RESOURCES INSTITUTE

Impacts of establishing and maintaining financing from an EPC

People resources to establish, upskilling

Low effort		Н	effort
Setting up internal systems			-
Low effort		Hig	h effort
Maintaining systems and skills			
Low effort		Hig	gh effort

Energy Performance Contracts (EPCs) – pros and cons

Upgrade aging and inefficient assets

Technical and financial risk borne by ESCO

Guaranteed savings reduces the risk of savings erosion over time



Require a large project above \$500K to attract ESCOs

Not cost effective for addressing a single measure

Establishing governance arrangements

Skills are being outsourced to another provider, no upskilling in the organisation

Energy Performance Contracts (EPCs) – City of Yarra Council Case Study

- The City of Yarra Council engaged Ecosave in a \$3.3 million 10-year EPC
- 18 Council buildings involved
- Measurement and verification plan at all sites
- Measurement of baseline consumption of plant and equipment
- Proposed energy saving measures were installed
- After installation, actual consumption was measured over a 12 month period
- As a result, verifiable proof that the following outcomes were achieved:
 - Electricity savings: 160 MWh
 - Gas savings: 3,950 GJ
 - Carbon savings: 429.1 tonnes
 - Cost savings: \$47,518

11. Community energy projects



- Community energy projects are usually either structured as a PPA or a community loan
- With a PPA,
 - renewable energy is developed and owned by the community,
 - The host buys the energy (example: Repower Shoalhaven)
- With a loan,
 - funds are raised from investors and lent to the host who builds and operates renewable energy projects.
 - The host repays the loan (example: Lismore City Council, Farming the Sun)
- Council could be host to a community energy project to develop solar projects in the local area

Impacts of establishing and maintaining financing from a community project

People resources to establish, upskilling

Low effort		H effort
Setting up internal systems		
Low effort		High effort
Maintaining systems and skills		
		High effort
Low effort		High effort

Community energy projects – pros and cons

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Financial benefits returned to the community

Transfer of skills and knowledge of renewable energy to the local community

Raises the profile of Council

Shares the financial rewards with the community



Take a long time to set up

Financial benefits are not as great as compared to being funded from capital budget

Significant resources required to implement

Summary of financing options 1/2

	People resources to establish, upskilling	Setting up internal systems	Maintaining systems and skills
1. Existing/future incentives & grants			
2. Environmental levy/SRV			
3. Normal budgeting process			
4. Revolving Energy Fund			
5. Internal carbon price			
6. Loan-funded			

Legend:

Low effort

Summary of financing options 2/2

	People resources to establish, upskilling	Setting up internal systems	Maintaining systems and skills
7. Equipment lease			
8. On-bill financing			
9. Onsite PPA			
10. Energy Performance Contracts			
11. Community energy projects			

Legend:

Low effort

High effort

Remember: Financing options are not mutually exclusive

05 Integrating financing into your strategy

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Method for integrating the financing with your sustainability strategy

Select financing options

- Pre-evaluate possible financing options and select shortlist
- How does each option relate to Council's current situation?
- Risks and opportunities of each option?
- Workshop with key stakeholders to determine best options
- Develop a draft pathway determine when to finance what project
- Model scenarios based on different inputs

Finalise financing strategy

- Get feedback from leadership team
- Refine Council's preferred financing options and scenario modelling
- Develop a final pathway for implementation
- Get financing strategy adopted, if required

OPTIMAL FINANCING STRATEGY FOR LOCAL GOVERNMENTS, © 100% RENEWABLES



Need help with developing your Financing Strategy?

- How does each option relate to your current situation?
- What are the risks and opportunities of each option?
- What are the financial outcomes of the various funding options?

100% Renewables is specialised in helping our clients develop business cases and model financial outcomes over a specific timeframe.

If you need help with shortlisting financing options, preparing a workshop or presentation for your senior management, or with modelling different funding options, please talk to us.



THANK YOU





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